

CITY OF SOMERVILLE, MASSACHUSETTS MAYOR'S OFFICE OF STRATEGIC PLANNING & COMMUNITY DEVELOPMENT JOSEPH A. CURTATONE MAYOR

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PLANNING DIVISION

ZONING BOARD OF APPEALS MEMBERS

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Case #: ZBA 2019-49 Site: 48 Berkeley Street

Date of Decision: August 7, 2019

Decision: <u>Petition Approved with Conditions</u> **Date Filed with City Clerk:** August 21, 2019

ZBA DECISION

Site: 48 Berkeley Street

Applicant/Owner Name: Kevin Gorham, Goodwin Berkeley, LLC **Applicant/Owner Address:** 77 Willard St., Quincy, MA 02169

City Councilor: Ben Ewen-Campen

<u>Legal Notice:</u> Applicant and Owner, Kevin Gorham / Goodwin Berkeley, LLC, seeks special Permits to alter a non-conforming property including constructing a dormer within the right side yard setback. Parking relief under Article 9*. RA zone. Ward 3.

*After the publication of this ad, it was determined that parking relief is not needed for this project. The only relief needed is a special permit to construct a dormer within the right side yard setback.

Zoning District/Ward: RA zone, Ward 3.

Zoning Approval Sought: SZO §4.4.1

Date of Application: December 5, 2018

Date(s) of Public Hearing: 8/7

Date of Decision: August 7, 2019

<u>Vote:</u> 4-0

Case # ZBA 2019-49 was opened before the Zoning Board of Appeals in the Council Chambers at Somerville City Hall. Notice of the Public Hearing was given to persons affected and was published and posted; all as required by M.G.L. c. 40A, sec. 11 and the Somerville Zoning Ordinance. On August 7, 2019 the Zoning Board of Appeals took a vote.



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I. PROJECT DESCRIPTION

- 1. <u>Subject Property:</u> The locus presents a non-conforming three-unit, 2 ½- story residential structure in the RA zoning district. The structure rests on a 5,263 lot in Ward 3.
- 2. **Proposal:** The applicant proposes a complete overhaul of the property, including the construction of a dormer within the non-conforming right side yard setback, which requires a special permit.
- **3.** <u>Green Building Practices:</u> The application states the following: "Massachusetts IRC code applicable due to separate metering of services. Window U-value .32 max, roof/ceiling R-49, exterior walls R-20, basement walls R-17."

4. Comments:

Ward Councilor: Councilor Ben Ewen-Campen is aware of the project and has held a neighborhood meeting.

II. FINDINGS FOR SPECIAL PERMIT (SZO §4.4.1):

In order to grant a special permit, the SPGA must make certain findings and determinations as outlined in §5.1.4 of the SZO. This section of the report goes through §5.1.4 in detail.

1. Information Supplied:

The Board finds that the information provided by the Applicant conforms to the requirements of §5.1.2 of the SZO and allows for a comprehensive analysis of the project with respect to the required Special Permits. The Board advises the Applicant that future submissions need to be better labelled.

2. <u>Compliance with Standards:</u> The Applicant must comply "with such criteria or standards as may be set forth in this Ordinance which refer to the granting of the requested special permit." Section 4.4.1 states that "[l]awfully existing one-and two-family dwellings which are only used as residences, which are nonconforming with respect to dimensional requirements, may be enlarged, extended, renovated or altered by special permit granted by the SPGA in accordance with the procedures of Article 5."

Section 4.4.1 of the SZO allows for legally-existing, non-conforming one- and two-family residences to be enlarged by Special Permit as long as the proposed changes do not create a situation that is more detrimental to the site or surrounding neighborhood than current conditions. In the case of 48 Berkeley Street, it is a legally pre-existing, non-conforming three-family residential structure in a zone where a two-unit residential structure is the maximum allowed.

Right side yard setback

The applicant proposes constructing a shed dormer within the right side yard setback on the rear portion of the building. However, as presented, the proposed dormer length is just over the allowed 50% eave length allowed in the RA zone. Therefore, to ensure compliance with this regulation, a condition has been



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added requiring the dormer to be reduced in length by a minimum of three (3) inches. Other than this, the Board finds the inclusion of the dormer to be an appropriate addition to this rear roof plane of the house, allowing for the applicant to achieve additional head room and a small increase in the amount of usable space on this level.

Other determinations

Abutters can expect typical noises and odors associated with the construction phase of a project.

This project, as with all others, will need to be reviewed by the Engineering Division for their sign-off prior to the granting of a building permit. The Engineering Division will determine if any measures need to be taken by the Applicant to address any impacts on the municipal water and sewer system.

As the number of units in the building is remaining the same, the Board does not anticipate an increase in the number of vehicles entering and leaving the site. There is no anticipated change in traffic pattern resulting from this project. There is no anticipated increase in the queueing of vehicles in the area. Should unit residents possess more than one vehicle per unit, area residents can expect an increase in on-street parking needs.

3. <u>Consistency with Purposes:</u> The Applicant has to ensure that the project "is consistent with (1) the general purposes of this Ordinance as set forth in Article 1, and (2) the purposes, provisions, and specific objectives applicable to the requested special permit which may be set forth elsewhere in this Ordinance, such as, but not limited to, those purposes at the beginning of the various Articles."

The Board finds that the proposal is consistent with the general purposes of the Ordinance as set forth under §1.2, which includes, but is not limited to promote the health, safety, and welfare of the inhabitants of the City of Somerville; to provide for and maintain the uniquely integrated structure of uses in the City; to lessen congestion in the streets; to protect health; to secure safety from fire, panic and other dangers; to provide adequate light and air; to prevent the overcrowding of land; to avoid undue concentration of population; to conserve the value of land and buildings; to adequately protect the natural environment; to encourage the most appropriate use of land throughout the City; and to preserve and increase the amenities of the municipality.

The purpose of the RA zone is "[t]o establish and preserve quiet neighborhoods of one- and two-family homes, free from other uses except those which are both compatible with and convenient to the residents of such districts."

4. <u>Site and Area Compatibility:</u> The Applicant has to ensure that the project ''(i)s designed in a manner that is compatible with the characteristics of the built and unbuilt surrounding area, including land uses."

Berkeley Street is replete with 2 ½-story gable-fronted houses in various stages of repair and alteration. The Applicant's proposal does not change the nature of the site or area from a use perspective. Overall, the proposal provides improvements in terms of visual changes, upgraded landscaping, and permeability.

5. Housing Impact:

Will not add to the City's stock of affordable housing. Will not increase the number of available housing units.



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6. SomerVision:

The proposal will result in the rehabilitation and upgrade of an existing property. The parcel will be improved such that all impervious, bituminous material will be removed from the site in order to improve the percolation of stormwater through the property. The site will be re-landscaped with an emphasis on native species. No additional units will be added to the City's housing stock.

III. DECISION

Present and sitting were Members Orsola Susan Fontano, Drew Kane, Danielle Evans, and Anne Brockelman. Upon making the above findings, Danielle Evans made a motion to approve the request for a Special Permit. Elaine Severino seconded the motion. The Zoning Board of Appeals voted **4-0** to **APPROVE** the request **WITH CONDITIONS**. The following conditions were attached:

#	Condition		Timeframe for Compliance	Verified (initial)	Notes
	Approval is for the construction of a dormer within the right side yard setback.		BP/CO	ISD/Plng.	
	Date	Submission			
1	April 24, 2019	Initial application submitted to the City Clerk's Office			
	June 18, 2019	Revised plan set submitted to OSPCD			
	Any changes to the approved site plan or elevations that are not <i>de minimis</i> must receive SPGA approval. Whether or not a change is <i>de minimis</i> in nature must be determined by the Planning Office.				
Des					
	All exterior materials, including, but not limited to		BP	Planning	
2	windows, doors, siding, roofing, trim, and the like, shall be submitted to Planning Staff for their review and approval			Staff / ISD	
	prior to the issuance of a build				
	The proposed right elevation dormer must be reduced by a		BP	Planning	
	minimum of three (3) inches		Staff / ISD		
	in order for it to conform to zoning regulations which state				
3	that dormers in this zone cannot be longer than 50% of the (unbroken) roof plane to which they are attached.				
3	(unbroken) roof plane to which they are attached.				
	Updated plans must be submi	tted to Planning Staff through			
	the Zoning Review Planner for				
	the issuance of a building per		<u> </u>		
Eng	gineering				



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4	The Applicant must contact the Engineering Department to coordinate the timeline for cutting or opening the street	BP	Eng
	and/or sidewalk for utility connections or other		
	construction. There is a moratorium on opening streets from		
	November to April and there is a list of streets that have		
	additional opening restrictions.		
	New sanitary connection flows over 2,000 GPD require a	BP	Eng.
	removal of infiltration and/or inflow by the Applicant. This		
	shall be achieved by submitting a mitigation payment,		
	established by the City Engineers Office, to the City based		
	on the cost per gallon of I/I to be removed from the sewer		
5	system and a removal ratio of 4:1. If a different ratio of		
	removal or mitigation payment amount is adopted by the		
	Board of Aldermen prior to the Applicant receiving a		
	Certificate of Occupancy, payment will be adjusted to the		
	BOA rate. The Applicant shall work with Engineering and		
	meet this condition before a certificate of occupancy is issued.		
	The Applicant must contact the Engineering Department to	BP	Eng.
6	obtain a street address prior to a building permit being		Ling.
U	issued.		
	The proposed basement finished floor elevation shall not be	BP	Eng.
	less than is 1 foot above the Seasonal High Ground Water		
7	elevation. The seasonal high ground water elevation shall be		
	determined by a Massachusetts certified soil evaluator and		
	stated on a signed soil test pit log.		
	The Applicant shall submit a proposed drainage report,	BP	Eng.
8	stamped by a registered PE in Massachusetts that		
	demonstrates compliance with the City's stormwater policy.	7-	
	The applicant must comply with the: "Policy for new	BP	Eng.
	connections to and modifications to existing connections to		
9	the municipal sewer and drainage system stormwater		
	management and infiltration/inflow mitigation." The Applicant shall work with Engineering to meet this		
	condition and provide the required fees/mitigation.		
Con	struction Impacts		
Coll	The Applicant shall, at their expense, replace any existing	СО	DPW
	equipment (including, but not limited to street sign poles,		''
	signs, traffic signal poles, traffic signal equipment, wheel		
10	chair ramps, granite curbing, etc.) and the entire sidewalk		
10	immediately abutting the subject property if damaged as a		
	result of construction activity. All new sidewalks and		
	driveways must be constructed to DPW standard.		
	All construction materials and equipment shall be stored on-	During	T&P
	site. If occupancy of the street layout is required, such	Construction	
11	occupancy must be in conformance with the requirements of		
	the Manual on Uniform Traffic Control Devices and the		
	prior approval of the Traffic and Parking Department must		
	be obtained.		



	779 A 11 . 1 11 1 1 1 1 1 1	D 11.1	TOD	
12	The Applicant shall develop a demolition plan in	Demolition	ISD	
	consultation with the City of Somerville Inspectional	Permitting		
	Services Division. Full compliance with proper demolition			
	procedures shall be required, including timely advance			
	notification to abutters of demolition date and timing, good			
	rodent control measures (i.e. rodent baiting), minimization			
	of dust, noise, odor, and debris outfall, and sensitivity to			
	existing landscaping on adjacent sites.			
13	The Applicant shall ensure that all food waste is removed	During	ISD	
13	from the project site on a daily basis.	construction		
	Construction and construction-related work shall occur	During	ISD	
	between 7:30am and 5:00pm Monday through Friday only.	construction		
14	No construction or construction-related work shall occur on			
	the weekends or holidays. This includes, but is not limited			
	to, deliveries, finish work, and landscaping.			
	There shall be no idling of construction or construction-	During	ISD	
	related vehicles on the property or street prior or post	construction		
15	working hours. Out of respect for the neighbors,			
15	construction personnel shall not play loud music or engage			
	in loud conversations prior, during, or post the allowed			
	construction hours.			
16	Rodent baiting/control shall be undertaken as-needed and	During	ISD	
10	as-determined by ISD.	construction		
Site				
	Landscaping shall be installed and maintained in	CO &	Plng. / ISD	
17	compliance with the American Nurserymen's Association	Perpetual		
	Standards;	_		
	All mechanical equipment shall be screened from the view	CO &	Plng. / ISD	
18	of the street and from abutting properties. ISD requires 3-	Perpetual		
10	foot radius around all condensers and a minimum 3-foot			
	setback of these condensers from any property line.			
19	All venting shall be painted or wrapped to match the color	CO &	Plng. / ISD	
19	of the portion of the house from which it protrudes.	Perpetual		
20	All garbage and recycling shall be screened from the view	CO &	Plng. / ISD	
20	of the street and abutting properties.	Perpetual	_	
	All materials to be used for landscaping, driveways,	Prior to	Plng. / ISD	
21	sidewalks, parking, fencing and similar shall be submitted	ordering		
21	to Planning Staff for their review and approval prior to			
L	ordering.			
Pub	lic Safety			
22	The Applicant or Owner shall meet the Fire Prevention	CO	FP	
	Bureau's requirements.			
	As per City regulations, there shall be no grills or similar	Perpetual	FP/ISD	
23	cooking/heating equipment allowed on any decks or porches			
	at any time.			
	•	CO	Fire	
24	All smoke detectors shall be hard-wired.		Prevention	
~ '			/ ISD	
25	The building shall be sprinkled.	СР	FP/ISD	
	cellaneous	1	1	1
VIII				



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	Conduits continue/onlessed nines shall NOT be also also de-	CO	ICD/Dl		
26	Conduits, venting/exhaust pipes shall NOT be placed on the	CO	ISD/Plng		
	front façade of the building. All such items shall be painted				
	or wrapped to match the color of the portion of the building				
	from which they protrude.				
	Gas and electric meters shall not be on the front of the	CO	ISD/Plng		
	structure. Gas and electric meters may be located on the side				
	of the structure but shall be screened from the street by a				
	hard, staff-approved evergreen planting. Utilities shall not				
27	be located adjacent to windows and shall not impact any				
21	parking, landscaping, or egress. The provisions of this				
	condition may be waived Staff if the applicant submits a				
	letter from the utility, signed by a utility representative, on				
	utility letterhead, indicating that there is no feasible				
	alternative to placing meters in violation of this condition.				
	Electrical conduits on the exterior of buildings shall be	CO	ISD/Plng		
28	painted to match the color of the facade material to which				
20	they are attached. Conduits are not allowed on the front of				
	any structure.				
	The Applicant, its successors and/or assigns, shall be	Perpetual	ISD		
	responsible for maintenance of both the building and all on-				
29	site amenities, including landscaping, fencing, lighting,				
	parking areas and storm water systems, ensuring they are				
	clean, well-kept and in good and safe working order.				
	Any damage done to abutting properties as a result of the	During	Private		
30	construction process shall be resolved between the disputing	construction	parties		
	parties as a private matter.	/perpetual			
Fina	Final Sign-Off				
31	The Applicant shall contact Planning Staff at least five	Final sign	Plng.		
	working days in advance of a request for a final inspection	off			
	by Inspectional Services to ensure the proposal was				
	constructed in accordance with the plans and information				
	submitted and the conditions attached to this approval.				



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ATTEST.	BY THE	ZONING	BOARD	OF A	PPEAL	S:

Orsola Susan Fontano, *Chair* Danielle Evans, *Clerk* Drew Kane Anne Brockelman

Attest, by the Planner:	
-	Sarah White

Copies of this decision are filed in the Somerville City Clerk's office. Copies of all plans referred to in this decision and a detailed record of the SPGA proceedings are filed in the Somerville Planning Dept.

CLERK'S CERTIFICATE

Any appeal of this decision must be filed within twenty days after the date this notice is filed in the Office of the City Clerk, and must be filed in accordance with M.G.L. c. 40A, sec. 17 and SZO sec. 3.2.10.

In accordance with M.G.L. c. 40 A, sec. 11, no variance shall take effect until a copy of the decision bearing the certification of the City Clerk that twenty days have elapsed after the decision has been filed in the Office of the City Clerk and no appeal has been filed, or that if such appeal has been filed, that it has been dismissed or denied, is recorded in the Middlesex County Registry of Deeds and indexed in the grantor index under the name of the owner of record or is recorded and noted on the owner's certificate of title.

Also in accordance with M.G.L. c. 40 A, sec. 11, a special permit shall not take effect until a copy of the decision bearing the certification of the City Clerk that twenty days have elapsed after the decision has been filed in the Office of the City Clerk and either that no appeal has been filed or the appeal has been filed within such time, is recorded in the Middlesex County Registry of Deeds and indexed in the grantor index under the name of the owner of record or is recorded and noted on the owner's certificate of title. The person exercising rights under a duly appealed Special Permit does so at risk that a court will reverse the permit and that any construction performed under the permit may be ordered undone.

The owner or applicant shall pay the fee for recording or registering. Furthermore, a permit from the Division of Inspectional Services shall be required in order to proceed with any project favorably decided upon by this decision, and upon request, the Applicant shall present evidence to the Building Official that this decision is properly recorded.

This is a true and correct copy of the decision filed on	in the Office of the City Clerk,
and twenty days have elapsed, and	
FOR VARIANCE(S) WITHIN	
there have been no appeals filed in the Office of the City Cl	lerk, or
any appeals that were filed have been finally dismissed or d	lenied.
FOR SPECIAL PERMIT(S) WITHIN	
there have been no appeals filed in the Office of the City Cl	lerk, or
there has been an appeal filed.	
Signed	City Clerk Date

